

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00
CIAE-00 DODE-00 PM-05 H-01 INR-07 L-03 NSAE-00
PA-01 PRS-01 SP-02 SS-15 IO-13 ACDA-12 EB-08
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O R 011726Z DEC 77 ZFF 4
FM AMEMBASSY BONN
TO SECSTATE WASHDC NIACT IMMEDIATE 3619
INFO USMISSION USNATO
USMISSION USBERLIN
AMEMBASSY BERLIN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS

C O N F I D E N T I A L SECTION 01 OF 02 BONN 19958

DEPARTMENT FOR EUR/CE (CHESTER)

E.O. 11652: GDS
TAGS: PGOV BQG EGEN
SUBJECT: DECEMBER QUADRIpartite MEETING ON BERLIN:
STUDY ON BERLIN ECONOMIC VIABILITY

REFS: (A) STATE 285949; (B) BONN 19622

SUMMARY. MINOR AMENDMENTS TO THE STUDY ON BERLIN
ECONOMIC VIABILITY WERE AGREED AD REF AT THE DECEMBER 1
BONN GROUP MEETING. HOWEVER, THE US REP WAS
UNSUCCESSFUL, IN THE FACE OF UK AND FRENCH OPPOSITION
AND AN FRG DESIRE TO HAVE A TEXT WHICH WAS AGREED BY
ALL CAPITALS, IN SECURING ACCEPTANCE OF THE DEPARTMENT'S
RECOMMENDED CHANGE IN REF (A). THE UK REP HAD HIS
OPPOSITION CONFIRMED BY A TELEPHONE CONVERSATION WITH
THE FCO DURING THE MEETING. THE US REP RESERVED HIS
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POSITION PENDING INSTRUCTIONS FROM THE DEPARTMENT.
ACTION REQUESTED: GUIDANCE. END SUMMARY.

1. AT THE DECEMBER 1 BONN GROUP MEETING, AD REF
AGREEMENT WAS REACHED ON MINOR CHANGES IN THE
PROPOSED BERLIN VIABILITY STUDY (REF B). THESE CHANGES
WERE PRIMARILY THE RESULT OF THE QUAI'S INSISTENCE ON

CHANGING THE TERMINOLOGY "FEDERAL AREA" AND "FEDERAL AVERAGE."

2. CHANGES IN PART I (THE PRESENT ECONOMIC SITUATION):

A. SUBSTITUTE THE FOLLOWING FOR THE FIRST TWO SENTENCES OF THE FIRST PARAGRAPH:

"SINCE ABOUT 1970, BERLIN'S ECONOMIC DEVELOPMENT HAS NOT KEPT PACE, AS IT OUGHT, WITH THE DEVELOPMENT OF THE AVERAGE OF THE FEDERAL REPUBLIC OF GERMANY PLUS THE WESTERN SECTORS OF BERLIN ("THE WHOLE AREA") -- SEE FOOTNOTE 1. THE GAP IN GROWTH BETWEEN THE WHOLE AREA AND BERLIN ALONE HAS WIDENED."

B. SUBSTITUTE "WHOLE" FOR "FEDERAL" IN THE THIRD SENTENCE OF THE SAME PARAGRAPH.

C. IN THE SECOND PARAGRAPH OF PART I: INSERT "OF GERMANY" AFTER THE "FEDERAL REPUBLIC" IN FIRST SENTENCE. SUBSTITUTE "WHOLE" FOR "FEDERAL" IN THIRD SENTENCE. DELETE FEDERAL AND INSERT "OF THE WHOLE AREA" AFTER QUOTE AVERAGE END QUOTE IN THE FOURTH SENTENCE. SUBSTITUTE "WHOLE" FOR "FEDERAL" IN SIXTH SENTENCE.
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D. IN PARAGRAPH 3 OF PART I, INSERT THE WORDS "OF GERMANY" AFTER "FEDERAL REPUBLIC."

3. IN PART II, EFFORTS TO ASSIST BERLIN, DELETE THE WORD "FULLY" IN THE FIRST SENTENCE OF THE FIRST PARAGRAPH AND SUBSTITUTE THE WORD "WHOLE" FOR "FEDERAL" IN THE LAST SENTENCE OF THAT PARAGRAPH.

4. THE FOLLOWING CHANGES ARE IN THE FOOTNOTES TO THE PAPER:

A. FOR FOOTNOTE 1, SUBSTITUTE THE FOLLOWING: "THROUGHOUT THE PAPER 'THE WHOLE AREA' MEANS THE FEDERAL REPUBLIC OF GERMANY PLUS THE WESTERN SECTORS OF BERLIN."

B. IN FOOTNOTE 2, SUBSTITUTE "WHOLE" FOR "FEDERAL" IN THE FIVE PLACES WHERE FEDERAL APPEARS.

5. THE US REP STRONGLY URGED THE INCLUSION OF THE DEPARTMENT'S PROPOSAL IN PARAGRAPH 2 OF REF (A). THE

UK REP (EYERS) SAID THAT THIS CHANGE WOULD BE COUNTER

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OMB-01 TRSE-00 /082 W

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O R 011726Z DEC 77 ZFF 4
FM AMEMBASSY BONN
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INFO USMISSION USNATO
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AMEMBASSY MOSCOW
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C O N F I D E N T I A L SECTION 02 OF 02 BONN 19958

TO HIS INSTRUCTIONS FROM THE FCO. IN RESPONSE TO THE
US REP'S ARGUMENT THAT THESE WERE MERELY SUGGESTIONS FOR
STUDY, EYERS SAID THAT LONDON WOULD HAVE TO STUDY THE
REQUEST VERY CAREFULLY IN ORDER TO DETERMINE WHETHER
ANY OF THE SPECIFIC SUGGESTIONS IN PART III WOULD CAUSE
THE UK DIFFICULTY. BECAUSE OF THE CONSULTATION PROCESS
AMONG VARIOUS MINISTRIES IN LONDON, IT WOULD NOT BE
POSSIBLE TO FINISH THIS TASK FOR SOME WEEKS.
HE NOTED THAT THE UK HAD RESPONDED TO THE GERMAN REQUEST
THAT THE STUDY BE FINISHED FOR THE DECEMBER
QUADRIPARTITE MEETING AND THAT THE ONLY WAY IT COULD
RESPOND WAS IN THE MANNER IT HAD.

6. FRG REP VON BRAUNMUEHL ASKED WHETHER THE CONTENTS
OF PART III WERE SEEN AS PURELY GERMAN SUGGESTIONS, AND IF SO,
WHAT THE ALLIED ROLE IN REDRAFTING THEM MEANT. EYERS
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SAID THAT THE UK CONSIDERED THEM MERELY GERMAN SUGGESTIONS AND THAT THE ALLIED ROLE WAS TO HELP REFORMULATE THEM IN SUCH A MANNER AS TO MAKE THEM MORE ACCEPTABLE TO THE ALLIES. HE SAID THAT EVEN AS THE DRAFT IS NOW, THE FCO HAS DIFFICULTY WITH THIS PART.

7. THE US REP SAID THAT IN VIEW OF HIS INSTRUCTIONS, HE WOULD HAVE TO ASK THAT EYERS REPORT THE DEPARTMENT'S RECOMMENDATION TO LONDON. EYERS SAID THAT HE WOULD DO SO BUT THAT IT WOULD BE AN EXERCISE IN FUTILITY. RICHARD ASSOCIATED HIMSELF WITH EYERS' REMARKS ALTHOUGH HE TOO AGREED TO REPORT. VON BRAUNMUEHL SAID THAT THE FRG WOULD PREFER, IN VIEW OF FRENCH AND BRITISH OPPOSITION, TO LEAVE THIS PORTION OF THE PAPER AS PREVIOUSLY AGREED AD REF. EYERS LATER RECEIVED A TELEPHONE CALL FROM LONDON AND TOOK THE OPPORTUNITY TO PUT FORWARD THE DEPARTMENT'S SUGGESTION. HE THEN INFORMED THE BONN GROUP THAT THIS SUGGESTION WAS UNACCEPTABLE TO LONDON.

8. THE US REP SAID THAT HE WOULD HAVE TO RESERVE HIS POSITION PENDING NEW INSTRUCTIONS BY THE DEPARTMENT.

9. WITH THE EXCEPTION OF THE US RESERVATION, THE PAPER HAS NOW BEEN AGREED AD REF. EYERS SAID HE WILL HAVE TO CONFIRM THE FCO'S POSITION ON THE SPECIFIC SUGGESTIONS CONTAINED IN PARAGRAPH 3, BUT THAT HE BELIEVES THEY ARE ACCEPTABLE. HE ALSO SAID THAT THE BRITISH MISSION IN BERLIN HAD RAISED A NUMBER OF DETAILED POINTS WHICH THE FCO DID NOT PROPOSE TO RECOMMEND BE INCLUDED IN THE PAPER IN VIEW OF THE TIME PRESSURE. HOWEVER, POLITICAL DIRECTOR HIBBERT WOULD BE BRIEFED TO RAISE SOME OF THEM AT THE POLITICAL DIRECTORS MEETING.

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10. COMMENT: THERE APPEARS FOR THE MOMENT NO POSSIBILITY TO OBTAIN FRENCH AND ESPECIALLY BRITISH AGREEMENT TO THE DEPARTMENT'S RECOMMENDATION IN REF (A). THE FRG, WHICH IS THE PARTY MOST INTERESTED IN HAVING SUCH A RECOMMENDATION ACCEPTED, IS UNWILLING TO PUSH FOR IT. WE HAVE RESERVED OUR POSITION AND THE FINAL SENTENCE OF THE INTRODUCTORY PORTION CAN, OF COURSE, GO TO THE QUADRIPARTITE MEETING WITH AMERICAN BRACKETS. IT WOULD APPEAR TO US THAT THE MOST DESIRABLE COURSE WOULD BE TO HAVE AN AGREED PAPER,

HOWEVER, WITH NOTICE TO THE OTHER THREE BONN GROUP
COUNTRIES THAT THE DEPARTMENT WILL WISH TO RAISE THIS
POINT AT THE QUADRIpartite MEETING.

11. ACTION REQUESTED. GUIDANCE.
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